



Council Chambers,
BERRIGAN NSW 2712

Sir/Madam,

Notice is hereby given that an Extraordinary Meeting of the Council of the Shire of Berrigan will be held in the **Council Chambers**, Berrigan, on **Wednesday 2nd May 2018 commencing at 9:00am, to consider and order upon STRENGTHENING COUNTRY COMMUNITIES ROUND 2 GRANT APPLICATIONS.**

NOTE:

Business item **DEVELOPMENT APPLICATION 111/18/DA/D5 FOR A CARPORT AT 11 TOWN BEACH ROAD, TOCUMWAL** cannot be considered at this meeting due to additional information required by the Council.

No business, other than that on the Agenda, may be dealt with at this meeting unless resolved by this meeting and the mayor has ruled it to be a matter of great urgency.

ROWAN PERKINS
GENERAL MANAGER

Items requiring Council Resolution



Extraordinary Council Meeting

Wednesday 2nd May, 2018**BUSINESS PAPER**

RESOLUTION

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1. **PRESENT**
 2. **APOLOGIES**
 3. **DECLARATION OF ITEMS OF PECUNIARY OR OTHER INTEREST**
 4. **VISITORS ATTENDING MEETING**
10:00am NSW Police Area Commander (Moama),
Inspector Paul Huggart.
 5. **STRONGER COUNTRY COMMUNITIES FUND ROUND 2**

AUTHOR: Strategic & Social Planning Coordinator

STRATEGIC OUTCOME: Supported and engaged communities

STRATEGIC OBJECTIVE: 3.1 Create safe, friendly and accessible communities

FILE NO: 15.128.33

RECOMMENDATION: - that the Council, having considered the results of Stronger Country Communities Engagement Report (Appendix "A") and

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Council's strategic priorities, submit in rank order the following projects for funding under the Stronger Country Communities Program Round 2:

- 1. Tocumwal Recreation Reserve – New Timekeepers Box, Scoreboard, Refurbishment of Cricket, new Netball / Toilets / Canteen, installation of solar for new change rooms and demolition of old change rooms.**
- 2. Barooga Adventure Park Stages complete stage 1 and commence stage 2.**
- 3. Finley and Tocumwal Walking Tracks – Tongs Street, Howe Street to Murray Street, Finley and Bruce Birrell Drive, Racecourse Road to Murray Street, Tocumwal.**
- 4. Finley Golf Club – Installation of Sprinkler System.**
- 5. Berrigan Pool – Concourse and amenities block.**

REPORT:

Berrigan Shire Council has been allocated \$1,441,544 under the Stronger Country Communities Fund (SCCF). The total estimated value of all projects canvassed with the community is approximately \$2.8 million. The total estimated value of projects recommended by Council Officers is approximately \$1.9 million.

The New South Wales Government's Stronger Country Communities Fund (SCCF) delivers local infrastructure to improve the quality of life for people in regional NSW. Funding is for projects such as parks, community halls, sports facilities, playgrounds and amenity blocks. This will be the final round of funding and a requirement of this round of the program is that 50% of the Council's allocation of funding for eligible projects must be for sports projects. Defined as 'construction of new or refurbishment/upgrade of existing local sporting infrastructure such as change room facilities, walking and cycle pathways, public pool upgrades, indoor sports facilities or oval/court lighting'.

A co-contribution (25% minimum) from Councils is required for projects requiring grant funding in excess of \$1 million. Council may also be asked to co-contribute to a project if their successful projects total amount is above their Round 2 allocation.

Regional and rural Councils are eligible to apply for funding and it is expected that Councils will work with and consider projects proposed by local sporting groups and other community groups in addition to projects identified by Council. Applications for funding must be submitted by 5pm on Friday 4th May, 2018.

As part of the program the SCCF expect that Councils' provide evidence of community consultation and that nominated projects reflect community preferences. Program guidelines state that assessment process will include:

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- Choice modelling, by the State Government, an approach used to understand community preferences. Choice modelling requires that a representative sample of community members in each LGA is asked to 'state' their preference in a survey in order to quantify that community's preference for each proposed project.
- The NSW Office of Sport assessing sports projects to ensure that these align with the results of the Future Needs of Sport Infrastructure Study (if relevant) and the sport facility plans of councils and NSW state sporting organisations.

This assessment process will provide opportunities for the referral of projects to a more appropriate funding program.

Community Survey 3 April 2018 – 20 April 2018

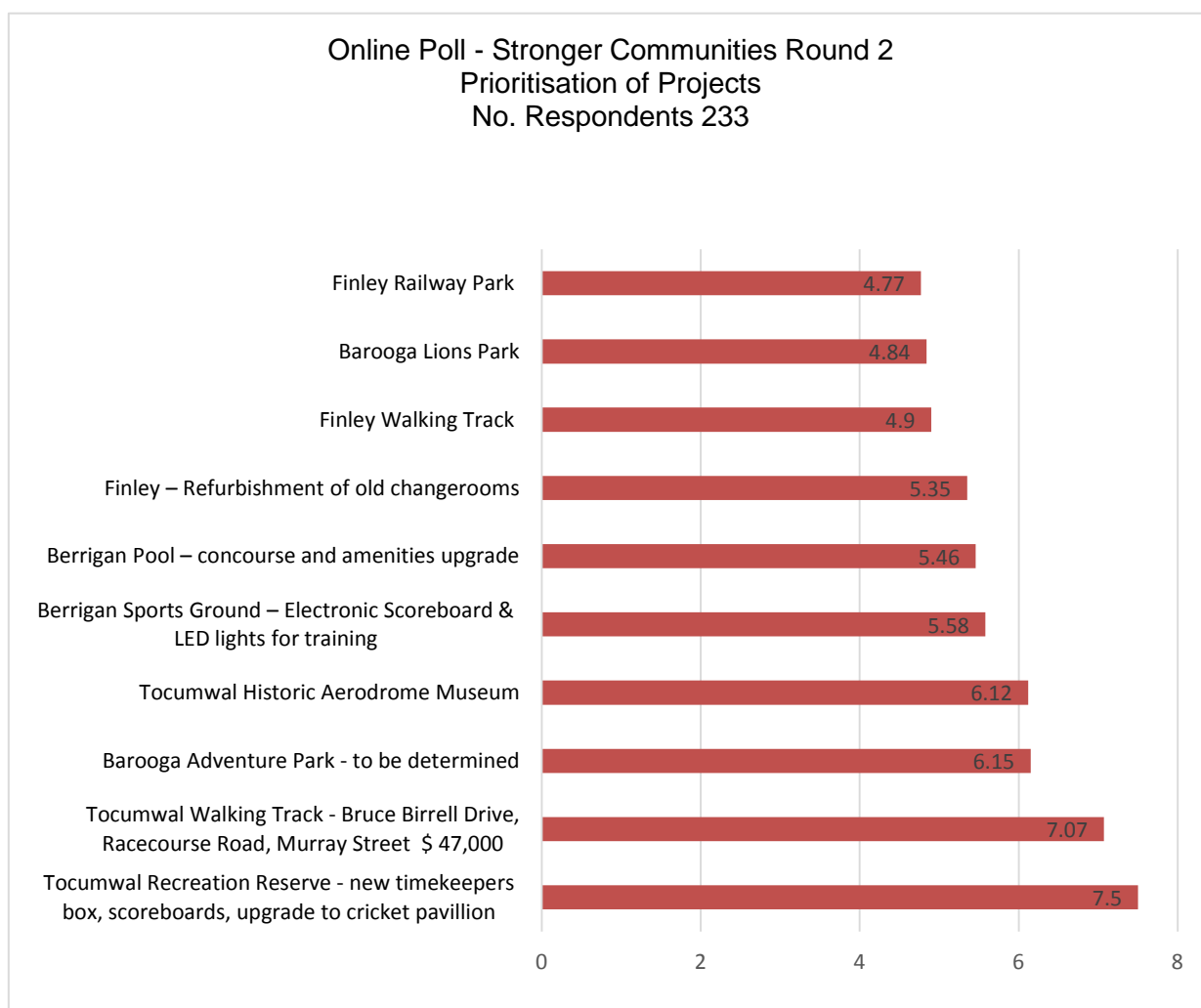
Attached as **Appendix "A"** is a copy of the Council's Better Stronger Country Communities Round 2 Community Engagement Report. This report identifies the extent of community engagement, key messages, how our community was engaged, and the results of an online survey which asked that residents prioritise and comment on the reasons for their selection. The projects included in the online survey and described below included projects shortlisted and identified by the Council at the Corporate Workshop held 1 - 2 February 2018. Specifically,

- Walking Paths –Finley and Tocumwal.
- Berrigan Swimming Pool – Refurbishment of concourse and change rooms
- Finley Show Grounds – Refurbishment of change-rooms for Rugby and Soccer.
- Berrigan Sports Ground – Electronic Scoreboard and LED lights
- Tocumwal Recreation Reserve – Timekeepers box, new scoreboard, refurbishment of Cricket / Netball Change rooms and associated facilities
- Finley Railway Park.
- Barooga Foreshore – Stage 2-3 Adventure Playground, and Lions Park
- Tocumwal Historic Aerodrome Museum.

Summary Survey Results	Results
Survey Respondents	233
Survey Comments	152
Extent of Engagement via Social Media	
No. of separate Social Media Posts	4
Total Number of People Reached	5,909
Total Number of Reactions – includes likes, comments and shares	128
Post Clicks	843

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Top Three Projects	Priority
Tocumwal Recreation Reserve – New Timekeepers Box, Scoreboard, Refurbishment of Cricket, new Netball / Toilets / Canteen, installation of solar for new change rooms and demolish old change rooms	1
Tocumwal Walking Track - Bruce Birrell Drive, Racecourse Road, Murray Street	2
Barooga Adventure Park	3



Upgrades to and refurbishment of cricket, netball, timekeepers box and scoreboard at the Tocumwal Recreation Reserve and walking track Bruce Birrell Drive, Racecourse Road, Murray Street, Tocumwal were the highest ranked projects. The lowest ranked project is the implementation of an updated Landscape Concept Master Plan for Finley’s Railway Park.

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Survey respondents were also asked to comment on the reason for their selection.

Thematic analysis of comments identified six themes presented below in rank order. Broadly the choice of projects was due to respondents' interest in or preference for:

1. Sports facilities – i.e.: that meet contemporary standards for safety, amenity and which would equal to facilities in other towns.
2. Facilities for families with children (not sport).
3. Safe walking paths – health and wellbeing.
4. Preservation of Tocumwal's Aerodrome Museum.
5. Projects viewed as leading to regional and local economic benefits.
6. Projects – in the respondents' local community: a parochial preference.

Community Initiated Projects

The Council is aware of two community initiated projects. The first is a project proposed by the Council's Section 355 Barooga Recreation Reserve Committee. The Committee has been invited to submit a proposal with sufficient information to define the scope of their project and how their project would meet SCCF guidelines.

At the time of writing Council Officers have not received a proposal from the Barooga Recreation Reserve Committee.

The second project proposed by the Finley Golf Club relates to the installation of automated sprinkler system at the Finley Golf Course (specifically fairways) Tongs Street Finley. As a volunteer managed and run Club, the installation of an automated water system will free up time of the Club's single employee and the other volunteers that maintain this 18-hole golf course. Adding to the livability of Finley with flow on benefits re: the continued activation of the Finley Show Grounds Complex. While also adding to the long-term financial sustainability of the Club of this volunteer managed and run Club.

Project Assessment

When making its application under SCCF, the Council is required to rank these projects in order of their priority for funding – i.e.: its highest priority project at No. 1, its next priority at No. 2 etc.

In ranking these projects, the Council may wish to consider the following table which describes the relative strengths and weaknesses of any potential application the Council may make.

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Not included in Survey	Project	Strengths	Weaknesses
	<p>Finley Golf Club – installation of sprinkler system</p> <p>Cost: \$440,000</p>	<p>The strength of this project is that is a community initiated and proposed project that will add to the long-term sustainability of the volunteer run Finley Golf Club. There is also no requirement that the Council project manage the project.</p> <p>While not included in the Council’s survey of potential projects it is evident that this project is one that is consistent with the strong preference of survey respondents for</p> <ul style="list-style-type: none"> • Sports facilities – i.e.: that meet contemporary standards for safety, amenity and which would equal to facilities in other towns <p>This project also addresses the following SCCF criteria</p> <ul style="list-style-type: none"> • Boost liveability • Measureable impact – safety, health and wellbeing and usage data 	<p>From Council perspective the weakness in this project relates to the Project’s Management and Implementation. And the degree of risk associated with the Golf Club’s scoping of the project.</p> <p>As a small club – it is not likely that the club would be eligible or successful with an application for funding via Club Grants Sports Infrastructure Grant of NSW Sports Infrastructure Grant</p>

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Survey Rank	Project	Strengths	Weaknesses
1	<p>Tocumwal Recreation Reserve – New Timekeepers Box, Scoreboard, Refurbishment of Cricket, new Netball / Toilets / Canteen, installation of solar for new change rooms and demolish old change rooms</p> <p>Cost: Approx. \$625,580</p> <p>Project Type: Sport</p>	<p>Ranked highest</p> <p>Rationale for ranking determined by thematic analysis of survey comments</p> <ul style="list-style-type: none"> • Sports facilities – i.e.: that meet contemporary standards for safety, amenity and which would equal to facilities in other towns <p>Addresses fully the following SCCF criteria</p> <ul style="list-style-type: none"> • Boost liveability • Whole of community benefit • Measureable impact – safety, usage data 	<p>Potential (as a high-use venue) for the established Clubs that use the Reserve Facilities to raise funds for this program of works</p>

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<p>2</p>	<p>Walking Paths, Tocomwal</p> <p>Cost: Approx. \$55,000</p> <p>Project Type: Sport</p>	<p>Ranked 2nd</p> <p>Rationale for survey ranking determined by thematic analysis of survey comments</p> <ul style="list-style-type: none"> • Safe walking paths – health and wellbeing <p>Identified community priority – Community Strategic Plan 2022,2023 & 2027</p> <p>Demonstrated community support via the survey 2017 and now 2018.</p> <p>Addresses fully the following SCCF criteria</p> <ul style="list-style-type: none"> • Boost liveability • Whole of community benefit • Measureable impact – pedestrian safety, usage data <p>Scalable to match funding.</p>	<p>Potential to be funded from the Council's own resources over time.</p> <p>However, as a priority for a number of years – there has been no capacity to include in 4-year Capital Works and ongoing maintenance programs</p>
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Survey Rank	Project	Strengths	Weaknesses
3	<p>Adventure Playground, Barooga (Complete Stage 1 and commence 2) Barooga Foreshore Concept Landscape Master Plan</p> <p>Cost: Approx. \$450,000</p> <p>Total value of Project: Stage 1 & 2 \$ 650,000 (\$150,000 funded SCCF Round 1 with associated earthworks drawn Council levee funds \$20,000)</p> <p>Project Type: New Community Infrastructure</p>	<p>Ranked 3rd</p> <p>Rationale for survey ranking determined by thematic analysis of survey comments</p> <ul style="list-style-type: none"> Facilities for families with children (not sport) <p>The latest survey reinforces that there is very strong support for the development of an Adventure Playground in Barooga. Strategic Fit – ‘that there will be more children and families living in the LGA: Children and Families strategy – identified ‘gap’ re: this type of play experience.</p> <p>Scaling up the Challenge Playground funded Round 1 SCCF to an Adventure Playground consolidates and co-locates facilities and services. As the centrepiece of the Barooga Foreshore Concept Master Plan it is an opportunity, to not only add to the liveability of Barooga residents and the Shire but also the potential for this development to catalyse economic growth and further development in Barooga.</p> <p>Addresses fully the following SCCF criteria</p> <ul style="list-style-type: none"> Boost liveability Whole of community benefit Measureable impact – playground / library usage data <p>Scalable to match funding i.e.: staged development</p>	<p>Cost of this project (Stages 2,3 & 4) is likely to exceed allocated amount of Funds Available and will require a 25%+ co-contribution from the Council.</p> <p>Pushback from the community regarding the removal of the existing playground at Swing Bridge due to its age and plans to develop the Collie Park site.</p>

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Survey Rank	Project	Strengths	Weaknesses
4	<p>Tocumwal Historic Aerodrome Museum</p> <p>Cost: Not known</p> <p>Project Type: New Community Infrastructure</p>	<p>Ranked 4th</p> <p>This project has significant support from number of survey respondents – with thematic analysis suggesting that ‘preservation of the Museum’ was more important than projects with the potential for economic or regional benefit or projects reflecting the parochial view of the survey respondent but not as important as projects related to sport, children and families, and safety, health and wellbeing when walking.</p> <p>This project is the subject of a separate Report.</p>	<p>Heritage projects are often difficult to quantify the value and require specialist advice and expertise.</p> <p>No clear path or direction has been established for this project.</p> <p>Difficult to argue that this is a project that will comprehensively meet SCCF criteria</p> <ul style="list-style-type: none"> • Boost liveability • Whole of community benefit

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Survey Rank	Project	Strengths	Weaknesses
5	<p>Berrigan Sports Ground – Scoreboard and LED Lighting</p> <p>Cost: Approx. \$301,618</p> <p>Project Type: Sport</p>	<p>Ranked 5th</p> <p>Thematic analysis of survey comments identified survey respondents' strong preference for sports related projects. That is</p> <ul style="list-style-type: none"> • Sports facilities – i.e.: that meet contemporary standards for safety, amenity and which would equal to facilities in other towns <p>Given that Berrigan Sportsground Facilities are also used by visiting Clubs – based in Finley (Cricket), Tocumwal (Football, Netball, Cricket) these are communities that would also benefit from this project</p> <p>Addresses fully the following SCCF criteria</p> <ul style="list-style-type: none"> • Boost liveability • Whole of community benefit • Measureable impact – safety, usage data 	<p>Potential as a high-use venue for the Clubs that use the Reserve and its Facilities to raise funds for this program of works.</p>

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Survey Rank	Project	Strengths	Weaknesses
6	<p>Berrigan Pool Concourse and Amenities Block</p> <p>Cost: Approx. \$416,261</p> <p>Project Type: Sport</p>	<p>Rank 6th</p> <p>The Berrigan Community supports the pool and its operations to the fullest extent possible from such a small base.</p> <p>Thematic analysis of survey comments</p> <ul style="list-style-type: none"> • Facilities for families with children (not sport) <p>As already identified survey comments strongly supported projects that provided or upgraded facilities used by families with children.</p> <p>This project will improve safety at the pool (concourse), future proof the Council's management of this asset for a number of years while also comprehensively addressing SCCF criteria</p> <ul style="list-style-type: none"> • Boost liveability • Whole of community benefit • Measureable impact – safety, usage data; health and wellbeing 	<p>Swimming pool related infrastructure projects often do not attract funding as population and usage data is used to demonstrate the business case.</p> <p>This project while eligible for 'sport' funding as it is a pool is not used for competitive swimming – functionally it is a pool used for recreation</p>

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Survey Rank	Project	Strengths	Weaknesses
7	<p>Change rooms, Finley Showground</p> <p>Cost: Approx. \$227,000</p> <p>Project Type: Sport</p>	<p>Ranked 7th this ranking reflects the overall preferences of survey respondents.</p> <p>That this there is a need is demonstrated need via usage of facility and the current lack of facilities / amenities</p> <p>From a Council perspective asset management perspective this projects repurposes an existing community asset – that is not functional.</p> <p>Thematic analysis of survey comments identified survey respondents' strong preference for sports related projects. That is</p> <ul style="list-style-type: none"> • Sports facilities – i.e.: that meet contemporary standards for safety, amenity and which would equal to facilities in other towns <p>Two sports – touch rugby and junior soccer would benefit from this project. Junior soccer in particular is a growth sport and there is the potential to grow participation in this sport in the region and the LGA.</p> <p>Meets SCCF criteria</p> <ul style="list-style-type: none"> • Boost liveability • Whole of community benefit • Measureable impact – usage data; health and wellbeing 	<p>A recent item so not specifically included in asset management plans.</p> <p>Could potentially be funded under the Regional Sports Program and Club Grants – Sport and Recreation Infrastructure Grant</p>

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Survey Rank	Project	Strengths	Weaknesses
8	Finley Walking Track Cost: Approx. \$47,000 Project Type: Sport	Ranked 8 th this ranking reflects the overall preferences of survey respondents As a project thematic analysis of survey comments ranked <ul style="list-style-type: none"> • Safe walking paths – health and wellbeing Ahead of projects related to the Tocumwal Aerodrome Heritage Museum: projects with the potential to generate social and economic benefits and projects based on location: town of the respondent. Walking paths/tracks were also Identified as a community priority – Community Strategic Plan 2022,2023 &2027 Demonstrated community support via the survey 2017 and now 2018. Addresses fully the following SCCF criteria <ul style="list-style-type: none"> • Boost liveability • Whole of community benefit • Measureable impact – pedestrian safety, usage data Scalable to match funding.	Potential to be funded from the Council's own resources over time. However, as a priority for a number of years – still not included in 4-year Capital Works

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Survey Rank	Project	Strengths	Weaknesses
9	<p>Barooga Lions Park: implementation of Draft Town Landscape Plan – parking and pedestrian connections</p> <p>Project Type: Refurbishment of existing community infrastructure</p>	<p>Ranked 9th the ranking reflects the overall preferences of survey respondents</p> <p>As a project thematic analysis of survey comments ranked</p> <ul style="list-style-type: none"> • Safe walking paths – health and wellbeing <p>Ahead of projects related to the Tocumwal Aerodrome Heritage Museum, Projects with the potential to generate social and economic benefits and projects based on location: town of the respondent.</p> <p>Walking paths/tracks were also Identified as a community priority – Community Strategic Plan 2022,2023 &2027</p> <p>There is also demonstrated community support for this project via community consultation undertaken as part of the Barooga Landscape Master Plan and SCCF survey 2017 and now 2018.</p> <p>Addresses fully the following SCCF criteria</p> <ul style="list-style-type: none"> • Boost liveability • Whole of community benefit • Measureable impact – pedestrian safety, usage data <p>Scalable to match funding.</p>	<p>Potential to be funded from the Council's own resources over time.</p>

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Survey Rank	Project	Strengths	Weaknesses
10	<p>Finley Railway Park</p> <p>Cost: Approx. \$600,000+</p> <p>Project Type: Refurbishment of existing community infrastructure</p> <p>Or Capital Works related to 'public place-making'</p>	<p>Ranked 10th this ranking reflects the overall preferences of survey respondents</p> <p>As a project thematic analysis of survey comments related to the project's viewed this as a project with:</p> <ul style="list-style-type: none"> Regional and local economic benefits <p>The Council and community's investment in Railway Park to date requires that action or decisions made that will resolve the issues that impact on the health of tree plantings and which will activate this space which is adjacent to the Finley CBD.</p> <p>The implementation of the proposed concept plan will resolve the reasons why the park is not an attractive and welcoming space despite having been established for a number of years.</p> <p>Addresses fully the following SCCF criteria</p> <ul style="list-style-type: none"> Boost liveability Whole of community benefit Measureable impact – pedestrian safety, usage data <p>Scalable to match funding</p>	<p>Cost of this project given the remediation works or works required to establish healthy trees before implementation of the landscape plan and subsequent development by Council of residential lots that would benefit from this project is likely to exceed allocated amount of Funds Available and may require a 25%+ co-contribution from the Council.</p>

Other Considerations

Lower ranked projects viewed as equal regarding strength; measurable impact; and the extent to which the project meets SCCF criteria these projects rank below projects where it is evident that the project is not likely to attract funds from an alternate source.

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Proposed ranking

Council staff have given the projects the proposed rankings below. In doing so, they have considered the requirement that 50% of allocated funds is spent on sports projects, survey results – community priority and thematic preferences, strategic priorities – described by Council plans, the measurable impact of the project, and whether there are alternate funding opportunities.

The staff have ranked all projects. The Council does not have to submit all projects but it does need to submit enough projects to allow for a meaningful choice for the community when these options are re-presented to the community as part of the NSW State Government's assessment of the projects via a Choice Modelling Survey.

1. Tocumwal Recreation Reserve – Replacement of Timekeepers Box, Refurbish Cricket Clubrooms and Netball Changerooms
2. Barooga Adventure Park Stages 2, 3, & 4
3. Tocumwal and Finley Walking Tracks – Bruce Birrell Drive to Murray Street Tocumwal and Tongs Street, Howe Street to Murray Street, Finley – walking tracks a combined project to reduce costs
4. Finley Golf Club – Installation of Sprinkler System
5. Berrigan Pool – Concourse and amenities block
6. Finley Show Grounds – Change-rooms for Rugby and Soccer
7. Berrigan Sports Ground – new Scoreboard and LED lighting
8. Finley Railway Park
9. Barooga Lions Park
10. Tocumwal Historic Aerodrome Museum

There being no further business the meeting closed at.....